

Item # 84

REPLACEMENT PGS. 1-8, EXHIBIT 2

ADDITIONAL MATERIAL

Public Hearing

JUNE 15, 2021

SUBMITTED AT THE REQUEST OF

ENVIRONMENTAL PROTECTION and

GROWTH MANAGEMENT

DEPARTMENT



Environmental Protection and Growth Management Department

PLANNING AND DEVELOPMENT MANAGEMENT DIVISION

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TO: Mayor and Members of the Board of County Commissioners

THRU: Bertha Henry, County Administrator

FROM: Josie P. Sesodia, AICP, Director
Planning and Development Management Division

A handwritten signature in blue ink that reads "Josie P. Sesodia".

DATE: June 8, 2021

RE: **Agenda Item No. 84 – Corrected** (Commission Meeting of June 15, 2021)

This item was advertised only for the proposed amendments to Deep Water Port Component of the Comprehensive Plan. The proposed amendment to Transportation Policy T4 2.7, which would change one date from “2014” to “2018”, was not included in the ordinance title or the advertisement. This minor date change can be incorporated into a future amendment.

Therefore, to avoid delaying the adoption of the Deep Water Port Component amendments, staff respectfully requests the Board approve the Ordinance, as provided in Exhibit 1, and replace Exhibit 2 (pages 1-8 only) with the attached revised Staff Report, in which all references to Policy T4 2.7 have been removed.

Attach. Revised Exhibit 2 pages 1-8.

cc: Monica Cepero, Deputy County Administrator
Andrew J. Meyers, County Attorney
Maite Azcoitia, Deputy County Attorney
Robert Melton, County Auditor
Lenny Vialpando, Director, Environmental Protection & Growth Management

Broward County Board of County Commissioners

Mark D. Bogen • Lamar P. Fisher • Beam Furr • Steve Geller • Dale V.C. Holness • Nan H. Rich • Tim Ryan • Barbara Sharief • Michael Udine
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Environmental Protection and Growth Management Department

STAFF REPORT

Amendment 20-T5: Deepwater Port Component/Transportation Element

I. Item Summary.

<p>Commission District</p>	<p>Port Location: Districts 6 and 7 Planning: All Service: All</p>
<p>Applicant/Agent</p>	<p>Environmental Protection and Growth Management Department (EPGMD) Planning and Development Management Division (PDMD)</p>
<p>Proposed modifications</p>	<p>Amendments are proposed to the Broward County Comprehensive Plan's Deepwater Port Component and Transportation Element. The proposed comprehensive plan amendments are based upon the 2018 Port Everglades Master/Vision Plan Update that was adopted by the Board of County Commissioners on June 16, 2020 (Commission Agenda Item 70). This plan replaced the 2014 Port Everglades Master Plan Update. The proposed comprehensive plan amendments include the following:</p> <ul style="list-style-type: none"> • Updates to the Comprehensive Plan's Deepwater Port Component (DPC), including updated goals, objectives and policies and support document. • Updates to the Comprehensive Plan's Transportation Element Policy 4.2.7 to reference the 2018 Port Everglades Master/Vision Plan Update. <p><u>Note:</u> Due to its size, the 2018 Port Everglades Master/Vision Plan Update is included in this staff report as Attachment D via a web link.</p>
<p>Effect of Proposed Change</p>	<p>Achieves consistency with Chapter 163, Part II, Florida Statutes, 163.3178(k) and related provisions.</p>
<p>Comprehensive Plan Consistency</p>	<p>Consistent:</p> <p>A. BrowardNext→2017 Broward County Land Use Plan</p> <ul style="list-style-type: none"> • POLICY 2.7.1 Port Everglades shall be developed in a manner which is sensitive to marine and other natural resources, consistent with the goals, objectives and policies of the Port Everglades Master Plan. • POLICY 2.7.2 The Broward County Planning Council shall coordinate with the Port Everglades Department, the Broward County Environmental Protection and Growth Management Department and the Cities of Fort Lauderdale, Dania Beach and Hollywood to ensure compatibility between the Port Everglades Master/Vision Plan, the Broward County Land Use Plan and local land use plans.

- Section 2: Permitted Uses-Transportation Use. Establishes a Port Everglades Transportation Area that permits the following uses: Shipping, warehousing and, with the exception of residential uses, all other uses which may be permitted by the Broward County Board of County Commissioners which are consistent with tourism, international trade, and maritime commerce.

B. BrowardNext Broward County Comprehensive Plan

- OBJECTIVE T4.2 Consistent with the Deepwater Port Component, Broward County, through the Port Everglades Department (PED), shall continue to maintain and expand a deepwater seaport that provides the maximum economic, environmental, and community benefits to Broward County.
 - POLICY T4.2.1 PED shall continue to maintain and develop a deepwater seaport and cruiseport that provides the maximum economic, physical, and social benefits to Broward County.
 - POLICY T4.2.2 PED shall provide a multimodal transportation system that facilitates the safe and efficient movement of passengers and cargo, while protecting and minimizing impacts to natural systems and resources.
 - POLICY T4.2.3 PED shall continue to develop, maintain, and improve the Port as a competitive and viable deepwater facility to serve local and regional shipping and cruise tourism needs, while providing for the economic well-being and environmental sustainability of Broward County and the surrounding region.
 - POLICY T4.2.4 PED shall maintain land use compatibility, consistent with the Port Master/ Vision Plan and with the goals, objectives, and policies in the Broward County Comprehensive Plan, while pursuing economic development opportunities customarily associated with ports and foreign trade zones.
 - POLICY T4.2.5 PED shall promote international trade and waterborne commerce by maintaining a five-Year Capital Improvement Plan, which identifies the infrastructure improvements necessary to meet the Port's projected needs in the five-year period and shall look beyond into the 10- and 20-year planning horizons.
 - POLICY T4.2.6 Broward County should explore safe and secure options to enhance mobility and reduce congestion and vehicular delay in and around Port Everglades and the Greater Fort Lauderdale/ Broward County Convention Center.
 - ~~POLICY T4.2.7 The 2014 2018 update to the Port Master/Vision Plan, which is a plan designed to maximize market share and revenue through a realistic five year~~

	<p>facility development program within a framework of 10 and 20-year vision plans, shall guide Port development.</p> <ul style="list-style-type: none">• OBJECTIVE T4.6 Strengthen and foster regional collaboration and cooperation through coordinated planning, operations, and capital investment to ensure efficient freight transportation.<ul style="list-style-type: none">○ POLICY T4.6.3 Broward County shall coordinate the expansion plans recommended by the Port Everglades Master/Vision Plan and the Fort Lauderdale Hollywood International Airport Master Plan to assure operational compatibility.○ POLICY T4.6.4 Broward County should coordinate cargo marketing efforts and promote the development of synergistic approaches to cargo development, including joint facility use between Fort Lauderdale-Hollywood International Airport and Port Everglades, where applicable.
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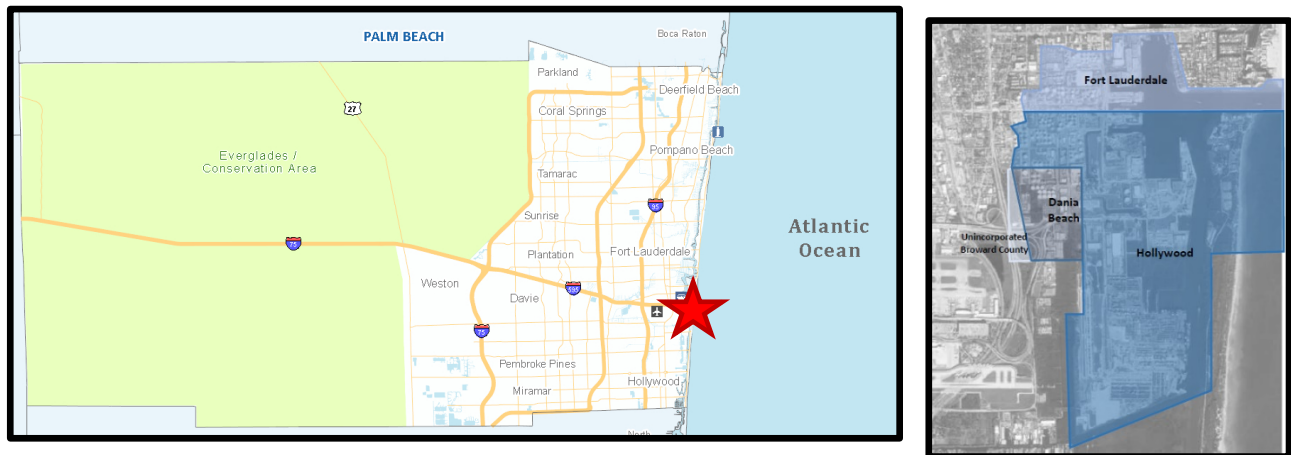
II. Staff Recommendation. The Planning and Development Management Division staff recommends the Board of County Commissioners transmit the proposed amendment to the Florida Department of Economic Opportunity and other state review agencies for consideration.

III. Local Planning Agency Recommendation.

On December 14, 2020, the Environmental Protection and Growth Management Department's (EPGMD) Local Planning Agency found the proposed Broward County Comprehensive Plan amendments consistent with the Broward County Comprehensive Plan.

IV. Background.

Port Everglades is located south of SE 17th Street and east of U.S. 1. Its 2,190 acres are advantageously located in close proximity to regional transportation facilities, such as Broward County's Fort Lauderdale-Hollywood International Airport, Florida East Coast Railway, I-95, I-595, and Florida's Turnpike. The Port's jurisdictional area includes portions of the cities of Fort Lauderdale, Hollywood, and Dania Beach, as well as unincorporated Broward County.



In accordance with Chapter 163, Part II, Florida Statutes, Broward County must prepare the following:

- A Coastal Management Element shall, among other items:
 - Direct “the orderly development, maintenance, and use of ports identified in Section 403.021(9), Florida Statutes, to facilitate deepwater commercial navigation and other related activities.”
 - Be consistent with coastal resource plans prepared and adopted pursuant to general or special law.
 - Address the requirements of Chapter 163.3178-Coastal management, Florida Statutes that require Coastal Management Elements to:
 - be based upon studies, surveys, and data;
 - be consistent with coastal resource plans prepared and adopted to general or special law;
 - contain each item addressed by Chapter 163.3178(2)(a) – (k), Florida Statutes; and,
 - include the comprehensive (master) plan prepared by the deepwater port.
- A Transportation Element that addresses, among other items, “data, analysis, and associated principles and strategies relating to aviation, rail, and seaport facilities, access to those facilities, and intermodal terminals.”

In accordance with Chapter 339-Transportation Finance and Planning, Section 339.175, Florida Statutes, local governments located within the jurisdiction of a Metropolitan Planning Organization must address seaport facilities and access to those facilities and intermodal terminals within the comprehensive plan’s Transportation Element. Broward County is located within the jurisdiction of the Broward Metropolitan Planning Organization and operates the Port Everglades seaport facility; therefore, seaport facilities must be addressed within its Transportation Element.

Broward County addresses statutory requirements related to port facilities through the Comprehensive Plan’s Deepwater Port Component (DPC). The DPC is generally intended to sustain, as well as enhance, the status of Port Everglades as a leading cargo and cruise port. To this end, the DPC includes four goals, as well as associated objectives and policies. They focus on economic vitality; safety and security; environmental stewardship; and community engagement:

- **Economic Vitality:** This goal includes objectives that focus on infrastructure development, cargo and cruise industry expansion, land use compatibility and development regulation, deepwater access, on-port road and rail network, transportation agency coordination, budgetary process, capital improvement plan, and funding opportunities.
- **Safety and Security:** This goal includes objectives that focus on protection from natural hazards, coastal storm areas, hurricane preparedness, hazardous materials, safe operating environment, port security, emergency management, and port-disaster redevelopment.
- **Environmental Stewardship:** This goal includes objectives that focus on natural resource preservation and protection, estuarine quality, water-dependent uses, beach and dunes, and sustainability.
- **Community Engagement:** This goal includes objectives that focus on plan implementation; coordination with other Broward County departments; and, community, agency, and stakeholder coordination.

On March 28, 2019, Broward County's current comprehensive plan was adopted as part of the BrowardNEXT 2.0 comprehensive planning process. At the time, Port Everglades was arranging the update of its 2018 Master/Vision Plan Update.

On June 16, 2020, the Board of County Commissioners adopted the Port Everglades Master/Vision Plan Update. On September 10, 2020, the Broward County Board of County Commissioners directed staff to update the comprehensive plan's Deepwater Port Component for consistency with the Port's Master/Vision Third Plan Update.

Accordingly, staff proposes the following:

- An amendment to the Goal, Objectives, and Policies of the Transportation Element (TE) to reference the most recent Port Everglades Master/Vision Plan (Attachment A);
- Amendments to the DPC's Goals, Objectives and Policies (Attachment B);
- A new DPC Support Document that includes updated data and analysis (Attachment C).

V. Description of Amendments.

The proposed amendments update the DPC ~~and TE~~ to:

- Ensure consistency between the DPC and the Port Master Plan, including use of current and equivalent data and analysis.
- Include non-substantive, "house-keeping" changes, such as updated plan references and dates.

The following amendments are proposed to the DPC:

- POLICY P1.1.3 - PED shall continue to promote the use of multi-purpose terminals/berths for cruise and cargo activities to maximize their occupancy.
- POLICY P1.1.7 - As described in the 10-year and 20-year Vision Plans that are part of the complete 2018 Port Everglades Master/ Vision Plan Update, PED shall pursue additional capital improvements to provide the supporting infrastructure needed for future Port operations.

- OBJECTIVE P1.3 – LAND USE COMPATIBILITY AND DEVELOPMENT REGULATION
PED shall maintain land use compatibility, consistent with the 2018 Port Everglades Master/Vision Plan Update and with the goals, objectives, and policies in the Broward County Comprehensive Plan, while pursuing economic development opportunities customarily associated with ports and foreign trade zones.
- POLICY P1.3.1- PED shall ensure that land uses are consistent with future land use designations of the Broward County Land Use Plan (BCLUP) and the land use patterns in the 2018 Port Everglades Master/Vision Plan Update and that they maximize the use of Port property.
- OBJECTIVE P1.6 – TRANSPORTATION AGENCY COORDINATION
PED shall coordinate future transportation system improvements within the PJA with the Metropolitan Planning Organization (MPO), Florida Department of Transportation (FDOT), and other appropriate agencies to obtain the funding needed to implement Port-related transportation projects on and off the Port.
- POLICY P1.6.2 - PED shall annually update the Port-related projects listed within the FDOT District 4 Annual Work Program and shall identify intermodal projects for Strategic Intermodal System (SIS) funding.
- POLICY P1.7.4 - Within the Coastal Storm Area, PED shall use public funds only to support water-dependent uses and associated ancillary and accessory facilities, consistent with the 2018 Port Everglades Master/Vision Plan Update and with the goals, objectives, and policies of the Broward County Comprehensive Plan.
- POLICY P3.1.2 - PED shall maintain a current inventory and map of unique and productive terrestrial and aquatic habitats that exist in the Port's vicinity that could be adversely affected by Port activities and shall implement the environmental policies and statements in the 2018 Port Everglades Master/Vision Plan Update to manage Port facilities in a manner that will protect natural habitat.
- POLICY P3.3.1 - PED shall maintain shoreline land uses within the PJA in accordance with the recommendations of the 2018 Port Everglades Master/Vision Plan Update, which gives priority to water-dependent uses.
- POLICY P4.3.1 - In implementing the goals, objectives, and policies of the 2018 Port Everglades Master/Vision Plan Update, PED shall coordinate with the municipalities within the PJA, the Cities of Fort Lauderdale, Hollywood, and Dania Beach.
- POLICY P4.3.2 - In addition to Broward County agencies, PED shall cooperate with the South Florida Regional Planning Council, the Broward County MPO, SFWMD, FDOT, Florida Department of Environmental Protection (FDEP), and the State Division of Community Development; the USACE and the U.S. Coast Guard, and other applicable agencies in implementing the goals, objectives, and policies of the 2018 Port Everglades Master/Vision Plan Update.

~~The following amendments are proposed to the TE:~~

- ~~POLICY T4.2.7 The 2014 2018 update to the Port Master/Vision Plan, which is a plan designed to maximize market share and revenue through a realistic five year facility development program within a framework of 10 and 20-year vision plans, shall guide Port development.~~

VI. Data & Analysis.

The DPC's Support Document provides the data and analysis upon which the proposed amendments are based. It examines items such as existing land use, natural resources, port capacity, and infrastructure.

VII. Attachments

Attachment A: ~~Proposed amendment to Transportation Element Policy T4.2.7.~~
Attachment B: Proposed Deepwater Port Component Goal, Objectives, and Policies.
Attachment C: Proposed Deepwater Port Component Support Document.
Attachment D: Port Master/Vision Plan-2018 Update link:
<https://www.porteverglades.net/construction/master-vision-plan/master-plan-reports/>

Attachment A

~~POLICY T4.2.7 The 2014-2018 update to the Port Master/Vision Plan, which is a plan designed to maximize market share and revenue through a realistic five-year facility development program within a framework of 10 and 20-year vision plans, shall guide Port development.~~

[POLICY T4 2.7 is not being amended at this time.]