

Proposed Amendments

ADDITIONAL MATERIAL Regular Meeting OCTOBER 6, 2020

SUBMITTED AT THE REQUEST OF

COMMISSIONER MARK BOGEN

1	ORDINANCE NO. 2020-		
2	AN ORDINANCE OF THE BOARD OF COUNTY		
3	COMMISSIONERS OF BROWARD COUNTY, FLORIDA, CREATING A POLICE AND CRIMINAL JUSTICE REVIEW BOARD; CREATING SECTION 18-7 OF THE		
4	BROWARD COUNTY CODE OF ORDINANCES ("CODE"); AND PROVIDING FOR SEVERABILITY, INCLUSION IN THE		
5	CODE, AND AN EFFECTIVE DATE.		
6	(Sponsored by Mayor Dale V.C. Holness)		
7			
8	WHEREAS, on May 25, 2020, George Perry Floyd, Jr., was killed when a		
9	Minneapolis police officer knelt on his neck for approximately eight (8) minutes, despite		
10	Mr. Floyd repeatedly informing the officer-more than twenty (20) times-that he was		
11	unable to breathe;		
12	WHEREAS, the death of George Floyd was witnessed by multiple onlookers who		
13	were prevented from intervening, and video of the tragedy was recorded by multiple		
14	persons including by police officers on their own body cameras;		
15	WHEREAS, the injustice of George Floyd's death has sparked national and		
16	international outrage and fueled demand for better oversight of police use of force and		
17	misconduct;		
18	WHEREAS, the authority of Broward County (the "County") to independently		
19	investigate specific incidents of police misconduct or use of force for disciplinary purposes		
20	is statutorily limited in some respects; however, nothing in State law prohibits the County		
21	from investigating general trends, practices, and patterns in policing, including with regard		
22	to the use of force; and		
23	WHEREAS, the Board of County Commissioners of Broward County, Florida (the		
24	"Board"), finds that creation of an independent Police and Criminal Justice Review Board		
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to gather and publish information on trends, practices, and patterns in policing, including
regarding the use of force, and to bring forward advice and insights to inform law
enforcement policymaking, is appropriate at this time,

5 BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF 6 BROWARD COUNTY, FLORIDA:

8 Section 1. Section 18-7 of the Broward County Code of Ordinances is hereby9 created to read as follows:

10 [Underlining omitted]

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11 Sec. 18-7. Broward County Police and Criminal Justice Review Board

12 (a) Definitions.

The following terms and phases, when used in this article, shall have the meaning ascribed to them in this section, except where the context clearly indicates a different meaning. Words used in the present tense shall include the future, and the singular number includes the plural, and the plural, the singular.

17 *County Commission* means the Board of County Commissioners of Broward18 County, Florida.

Police agencies means the Broward Sheriff's Office, including both law
enforcement and correctional functions, and municipal police departments, however
denominated, within the geographic boundaries of Broward County.

Review Board means the Broward County Police and Criminal Justice Review
Board created by this section.

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(b) Creation of Police and Criminal Justice Review Board. The County
Commission hereby creates and establishes a Broward County Police and Criminal
Justice Review Board.

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- Review Board membership.
- (1) Composition and selection.
- a. The Review Board shall comprise sixteen (16) voting members
 appointed by the County Commission after nomination in the
 following manner:
 - Nine (9) members nominated by County Commissioners, with each County Commissioner nominating one (1) member;
 - One (1) member nominated by the president of the Broward County Bar Association;
 - One (1) member nominated by the president of the Broward County Hispanic Bar Association;
 - One (1) member nominated by the president of the T.J. Reddick Bar Association;
 - One (1) member nominated by the Broward County Public Defender;
 - 6. One (1) member nominated by the Broward County State Attorney;
 - One (1) member, who must be a member in good standing of The Florida Bar, nominated by the Broward County branch of the National Association for the Advancement of Colored People ("NAACP"); and
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1	8. One (1) member of the clergy nominated by a clergy
2	organization or organization(s) representing a broad range of
3	denominations and faith groups and selected by majority vote
4	of the County Commission; from a religious institution or
5	house of worship whose membership is substantially
6	comprised of individuals disproportionally impacted by
7	improper police tactics and the criminal justice system,
8	nominated by the Mayor of Broward County.
9	b. In addition, the following persons shall serve as <i>ex officio</i> nonvoting
10	members and may participate in the Review Board's discussions:
11	1. The president of the Broward County Chiefs of Police
12	Association, or a designee thereof; and
13	2. The Sheriff of Broward County, or a designee thereof.
14	(2) Qualifications. Voting members must be residents of Broward County. In
15	selecting persons for nomination as voting members, County
16	Commissioners shall consider, in addition to any other criteria they deem
17	appropriate, the prospective nominee's personal experience with, or
18	professional or academic study of, criminal justice, police misconduct, use
19	of force, or over-policing.
20	(3) Training. Each voting member shall attend training arranged by the County,
21	which will include, at a minimum, an overview of policing and the criminal
22	justice system in Broward County, one (1) ride-along with a local law
23	enforcement agency, and training addressing racial inequity and implicit
24	bias.
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1	(4)	Terms of appointment.
2		a. Review Board members shall serve in accordance with
3		Section 1-233, Broward County Code of Ordinances ("Code"),
4		except as otherwise provided in this section.
5		b. Members shall not be compensated for their service on the Review
6		Board.
7		c. The term for each voting member shall be four (1) (4) years from the
8		date of appointment.
9		d. Upon the expiration of a term, a Review Board member shall
10		continue to serve until a successor is appointed.
11		e. Any member may be removed from the Review Board pursuant to
12		Sections 1-233 or 1-234 of the Code. Additionally, by majority vote
13		of the County Commission, any member may be removed from the
14		Review Board for misconduct, incompetence, neglect of duty, at the
15		request of a County Commissioner, or upon recommendation of the
16		Review Board.
17		f. Any member who no longer satisfies the requirements of the
18		appointed position, including the residency requirement, shall
19		automatically cease to be a member, and the position shall be
20		declared vacant.
21	(d)	Review Board organization.
22	(1)	The meetings, quorum, and attendance requirements of the Review Board
23		shall be as set forth in Section 1-233 of the Code, except as otherwise
24		provided in this section.
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(2) The Review Board shall elect a chair and such other officers as it deems necessary for purposes of managing its activities. Each officer shall serve for one (1) year or until their successor is chosen, whichever occurs later.

- (3) The Review Board may establish procedural rules as needed to carry out its business in an orderly manner.
- (4) The Review Board shall establish a meeting schedule, and shall meet no fewer than four (4) times per year.

8 (e) Staff support. The County Administrator or designee shall appoint a Review
9 Board Administrator to serve as the Review Board's primary staff support, and to
10 supervise such other staff as the County Administrator may provide. The Review Board
11 Administrator shall report to the County Administrator or designee.

12 (f) *Functions.* The Review Board shall publish data compilations and reports 13 and make recommendations regarding policy to the County Commission on the subjects 14 of police use of force, police misconduct, and such other matters pertaining to bias in the 15 criminal justice system as the Review Board determines appropriate and its resources 16 permit. The Review Board Administrator and appropriate staff as designated by the 17 County Administrator shall be tasked with providing research, statistical, and other 18 administrative support for the Review Board. The Review Board Administrator shall bear 19 primary responsibility for gathering and analyzing data, drafting reports, and providing 20 general administrative support for the Review Board. The Review Board shall be 21 responsible for determining what policy recommendations, if any, to make to the County 22 Commission, including based upon the data obtained and analyses conducted by the 23 Review Board Administrator.

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1	(1)	The Review Board Administrator and staff shall compile data as requested
2		by the Review Board. Such data shall include information contained in
3		databases and reports from police agencies concerning police use of force
4		and allegations of police misconduct, including but not limited to completed
5		internal investigations. Such data may also include information regarding
6		arrests from each police agency and data regarding bail and sentencing
7		from Florida's 17th Judicial Circuit or other applicable sources, to the extent
8		data is available. At the Review Board's direction, the Review Board
9		Administrator may compile additional data relevant to the Review Board's
10		objectives.
11	(2)	The Review Board Administrator shall make publicly available, including by

11 (2) The Review Board Administrator shall make publicly available, including by 12 publication on the County website, statistical data compiled from the police 13 agencies and other sources.

14 (3) At least once per year, the Review Board shall publish a report summarizing
15 the preceding year's data and analyzing any trends or patterns observed.
16 These reports may describe specific incidents for the purpose of illustrating
17 systemic problems.

18 (g) *Objectives.* The objectives of the Review Board are to identify and report
19 on systemic issues of policing, including but not limited to:

(1) Patterns of police misconduct, use of force, misuse of position,
 over-policing, arrest rates, bail terms, or sentencing that may indicate
 disparities based on race or other factors; and

(2) Repeated incidents of misconduct or improper use of force within the same
 police agency, agency subunit, or geographical area.

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The Review Board is not tasked with investigation of specific incidents of alleged police
 misconduct or misuse of force.

(h) *Complaints*. The Review Board and the Review Board Administrator may
assist members of the public in determining how to make a complaint to a specific law
enforcement agency and may request a copy of the response from the particular agency.
Any complaint received by the Review Board pertaining to a law enforcement or
correctional officer shall be provided within five (5) business days after receipt to the
employing agency of the officer pursuant to Section 112.533(1)(b), Florida Statutes.

9 (i) *Sunset.* Section 18-7 shall automatically sunset on December 31, 2025,
10 unless reauthorized by the County Commission.

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Section 2. <u>Severability</u>.

If any portion of this Ordinance is determined by any court to be invalid, the invalid portion will be stricken, and such striking will not affect the validity of the remainder of this Ordinance. If any court determines that this Ordinance, in whole or in part, cannot be legally applied to any individual, group, entity, property, or circumstance, such determination will not affect the applicability of this Ordinance to any other individual, group, entity, property, or circumstance.

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Section 3. Inclusion in the Broward County Code of Ordinances.

19 It is the intention of the Board of County Commissioners that the provisions of this
20 Ordinance become part of the Broward County Code of Ordinances as of the effective
21 date. The sections of this Ordinance may be renumbered or relettered and the word
22 "ordinance" may be changed to "section," "article," or such other appropriate word or
23 phrase to the extent necessary in order to accomplish such intention.

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1	Section 4. <u>Effective Date</u> .				
2	This Ordinance is effective as of the date provided by law.				
3					
4	ENACTED				
5	FILED WITH THE DEPARTMENT OF STATE				
6	EFFECTIVE				
7					
8	Approved as to form and legal sufficiency:				
9	Andrew J. Meyers, County Attorney				
10	By <u>/s/ Scott Andron 08/27/2020</u>				
11	Scott Andron (date) Assistant County Attorney				
12					
13	By <u>/s/ Adam M. Katzman 08/27/2020</u> Adam M. Katzman (date)				
14	Senior Assistant County Attorney				
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