

PROPOSED

ORDINANCE NO. 2020-

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF BROWARD COUNTY, FLORIDA, CREATING A POLICE AND CRIMINAL JUSTICE REVIEW BOARD; CREATING SECTION 18-7 OF THE BROWARD COUNTY CODE OF ORDINANCES ("CODE"); AND PROVIDING FOR SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE.

(Sponsored by Mayor Dale V.C. Holness)

WHEREAS, on May 25, 2020, George Perry Floyd, Jr., was killed when a Minneapolis police officer knelt on his neck for approximately eight (8) minutes, despite Mr. Floyd repeatedly informing the officer—more than twenty (20) times—that he was unable to breathe;

WHEREAS, the death of George Floyd was witnessed by multiple onlookers who were prevented from intervening, and video of the tragedy was recorded by multiple persons including by police officers on their own body cameras;

WHEREAS, the injustice of George Floyd's death has sparked national and international outrage and fueled demand for better oversight of police use of force and misconduct;

WHEREAS, the authority of Broward County (the "County") to independently investigate specific incidents of police misconduct or use of force for disciplinary purposes is statutorily limited in some respects; however, nothing in State law prohibits the County from investigating general trends, practices, and patterns in policing, including with regard to the use of force; and

WHEREAS, the Board of County Commissioners of Broward County, Florida (the "Board"), finds that creation of an independent Police and Criminal Justice Review Board

1 to gather and publish information on trends, practices, and patterns in policing, including
2 regarding the use of force, and to bring forward advice and insights to inform law
3 enforcement policymaking, is appropriate at this time,
4

5 BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF
6 BROWARD COUNTY, FLORIDA:
7

8 Section 1. Section 18-7 of the Broward County Code of Ordinances is hereby
9 created to read as follows:

10 [Underlining omitted]

11 **Sec. 18-7. Broward County Police and Criminal Justice Review Board**

12 (a) *Definitions.*

13 The following terms and phases, when used in this article, shall have the meaning
14 ascribed to them in this section, except where the context clearly indicates a different
15 meaning. Words used in the present tense shall include the future, and the singular
16 number includes the plural, and the plural, the singular.

17 *County Commission* means the Board of County Commissioners of Broward
18 County, Florida.

19 *Police agencies* means the Broward Sheriff's Office, including both law
20 enforcement and correctional functions, and municipal police departments, however
21 denominated, within the geographic boundaries of Broward County.

22 *Review Board* means the Broward County Police and Criminal Justice Review
23 Board created by this section.
24

1 (b) *Creation of Police and Criminal Justice Review Board.* The County
2 Commission hereby creates and establishes a Broward County Police and Criminal
3 Justice Review Board.

4 (c) *Review Board membership.*

5 (1) Composition and selection.

6 a. The Review Board shall comprise sixteen (16) voting members
7 appointed by the County Commission after nomination in the
8 following manner:

- 9 1. Nine (9) members nominated by County Commissioners, with
10 each County Commissioner nominating one (1) member;
- 11 2. One (1) member nominated by the president of the Broward
12 County Bar Association;
- 13 3. One (1) member nominated by the president of the Broward
14 County Hispanic Bar Association;
- 15 4. One (1) member nominated by the president of the T.J.
16 Reddick Bar Association;
- 17 5. One (1) member nominated by the Broward County Public
18 Defender;
- 19 6. One (1) member nominated by the Broward County State
20 Attorney;
- 21 7. One (1) member, who must be a member in good standing of
22 The Florida Bar, nominated by the Broward County branch of
23 the National Association for the Advancement of Colored
24 People ("NAACP"); and

1 8. One (1) member of the clergy from a religious institution or
2 house of worship whose membership is substantially
3 comprised of individuals disproportionately impacted by
4 improper police tactics and the criminal justice system,
5 nominated by the Mayor of Broward County.

6 b. In addition, the following persons shall serve as *ex officio* nonvoting
7 members and may participate in the Review Board's discussions:

8 1. The president of the Broward County Chiefs of Police
9 Association, or a designee thereof; and

10 2. The Sheriff of Broward County, or a designee thereof.

11 (2) Qualifications. Voting members must be residents of Broward County. In
12 selecting persons for nomination as voting members, County
13 Commissioners shall consider, in addition to any other criteria they deem
14 appropriate, the prospective nominee's personal experience with, or
15 professional or academic study of, criminal justice, police misconduct, use
16 of force, or over-policing.

17 (3) Training. Each voting member shall attend training arranged by the County,
18 which will include, at a minimum, an overview of policing and the criminal
19 justice system in Broward County, one (1) ride-along with a local law
20 enforcement agency, and training addressing racial inequity and implicit
21 bias.

1 (4) Terms of appointment.

2 a. Review Board members shall serve in accordance with
3 Section 1-233, Broward County Code of Ordinances ("Code"),
4 except as otherwise provided in this section.

5 b. Members shall not be compensated for their service on the Review
6 Board.

7 c. The term for each voting member shall be four (4) years from the
8 date of appointment.

9 d. Upon the expiration of a term, a Review Board member shall
10 continue to serve until a successor is appointed.

11 e. Any member may be removed from the Review Board pursuant to
12 Sections 1-233 or 1-234 of the Code. Additionally, by majority vote
13 of the County Commission, any member may be removed from the
14 Review Board for misconduct, incompetence, neglect of duty, at the
15 request of a County Commissioner, or upon recommendation of the
16 Review Board.

17 f. Any member who no longer satisfies the requirements of the
18 appointed position, including the residency requirement, shall
19 automatically cease to be a member, and the position shall be
20 declared vacant.

21 (d) *Review Board organization.*

22 (1) The meetings, quorum, and attendance requirements of the Review Board
23 shall be as set forth in Section 1-233 of the Code, except as otherwise
24 provided in this section.

1 (2) The Review Board shall elect a chair and such other officers as it deems
2 necessary for purposes of managing its activities. Each officer shall serve
3 for one (1) year or until their successor is chosen, whichever occurs later.

4 (3) The Review Board may establish procedural rules as needed to carry out
5 its business in an orderly manner.

6 (4) The Review Board shall establish a meeting schedule, and shall meet no
7 fewer than four (4) times per year.

8 (e) *Staff support.* The County Administrator or designee shall appoint a Review
9 Board Administrator to serve as the Review Board's primary staff support, and to
10 supervise such other staff as the County Administrator may provide. The Review Board
11 Administrator shall report to the County Administrator or designee.

12 (f) *Functions.* The Review Board shall publish data compilations and reports
13 and make recommendations regarding policy to the County Commission on the subjects
14 of police use of force, police misconduct, and such other matters pertaining to bias in the
15 criminal justice system as the Review Board determines appropriate and its resources
16 permit. The Review Board Administrator and appropriate staff as designated by the
17 County Administrator shall be tasked with providing research, statistical, and other
18 administrative support for the Review Board. The Review Board Administrator shall bear
19 primary responsibility for gathering and analyzing data, drafting reports, and providing
20 general administrative support for the Review Board. The Review Board shall be
21 responsible for determining what policy recommendations, if any, to make to the County
22 Commission, including based upon the data obtained and analyses conducted by the
23 Review Board Administrator.

1 (1) The Review Board Administrator and staff shall compile data as requested
2 by the Review Board. Such data shall include information contained in
3 databases and reports from police agencies concerning police use of force
4 and allegations of police misconduct, including but not limited to completed
5 internal investigations. Such data may also include information regarding
6 arrests from each police agency and data regarding bail and sentencing
7 from Florida's 17th Judicial Circuit or other applicable sources, to the extent
8 data is available. At the Review Board's direction, the Review Board
9 Administrator may compile additional data relevant to the Review Board's
10 objectives.

11 (2) The Review Board Administrator shall make publicly available, including by
12 publication on the County website, statistical data compiled from the police
13 agencies and other sources.

14 (3) At least once per year, the Review Board shall publish a report summarizing
15 the preceding year's data and analyzing any trends or patterns observed.
16 These reports may describe specific incidents for the purpose of illustrating
17 systemic problems.

18 (g) *Objectives.* The objectives of the Review Board are to identify and report
19 on systemic issues of policing, including but not limited to:

20 (1) Patterns of police misconduct, use of force, misuse of position,
21 over-policing, arrest rates, bail terms, or sentencing that may indicate
22 disparities based on race or other factors; and

23 (2) Repeated incidents of misconduct or improper use of force within the same
24 police agency, agency subunit, or geographical area.

1 The Review Board is not tasked with investigation of specific incidents of alleged police
2 misconduct or misuse of force.

3 (h) *Complaints.* The Review Board and the Review Board Administrator may
4 assist members of the public in determining how to make a complaint to a specific law
5 enforcement agency and may request a copy of the response from the particular agency.
6 Any complaint received by the Review Board pertaining to a law enforcement or
7 correctional officer shall be provided within five (5) business days after receipt to the
8 employing agency of the officer pursuant to Section 112.533(1)(b), Florida Statutes.

9 (i) *Sunset.* Section 18-7 shall automatically sunset on December 31, 2025,
10 unless reauthorized by the County Commission.

11 Section 2. Severability.

12 If any portion of this Ordinance is determined by any court to be invalid, the invalid
13 portion will be stricken, and such striking will not affect the validity of the remainder of this
14 Ordinance. If any court determines that this Ordinance, in whole or in part, cannot be
15 legally applied to any individual, group, entity, property, or circumstance, such
16 determination will not affect the applicability of this Ordinance to any other individual,
17 group, entity, property, or circumstance.

18 Section 3. Inclusion in the Broward County Code of Ordinances.

19 It is the intention of the Board of County Commissioners that the provisions of this
20 Ordinance become part of the Broward County Code of Ordinances as of the effective
21 date. The sections of this Ordinance may be renumbered or relettered and the word
22 "ordinance" may be changed to "section," "article," or such other appropriate word or
23 phrase to the extent necessary in order to accomplish such intention.

Section 4. Effective Date.

This Ordinance is effective as of the date provided by law.

PROPOSED

ENACTED

FILED WITH THE DEPARTMENT OF STATE

EFFECTIVE

Approved as to form and legal sufficiency:
Andrew J. Meyers, County Attorney

By /s/ Scott Andron 08/27/2020
Scott Andron (date)
Assistant County Attorney

By /s/ Adam M. Katzman 08/27/2020
Adam M. Katzman (date)
Senior Assistant County Attorney

SA/jc
Police and Criminal Justice Review Board
08/27/2020
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Coding: Words in ~~struck-through~~ type are deletions from existing text. Words in underscored type are additions.